

**Public Trails on Valley Water Lands – Policy Criteria and Guidance** 

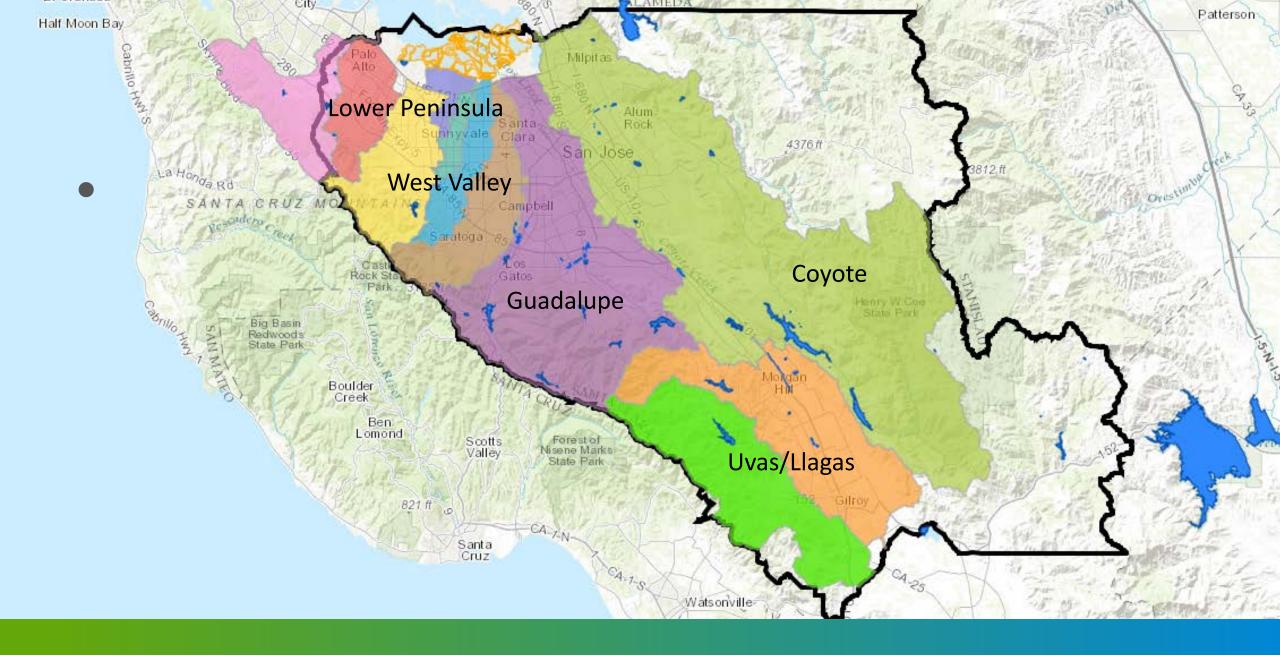
December 17, 2020

### Tonight's Agenda

- Valley Water Mission
- Current Policy
- Need and Objectives
- Criteria
- Guidance
- Comments and Questions
- Next Steps









**Santa Clara County Watersheds** 



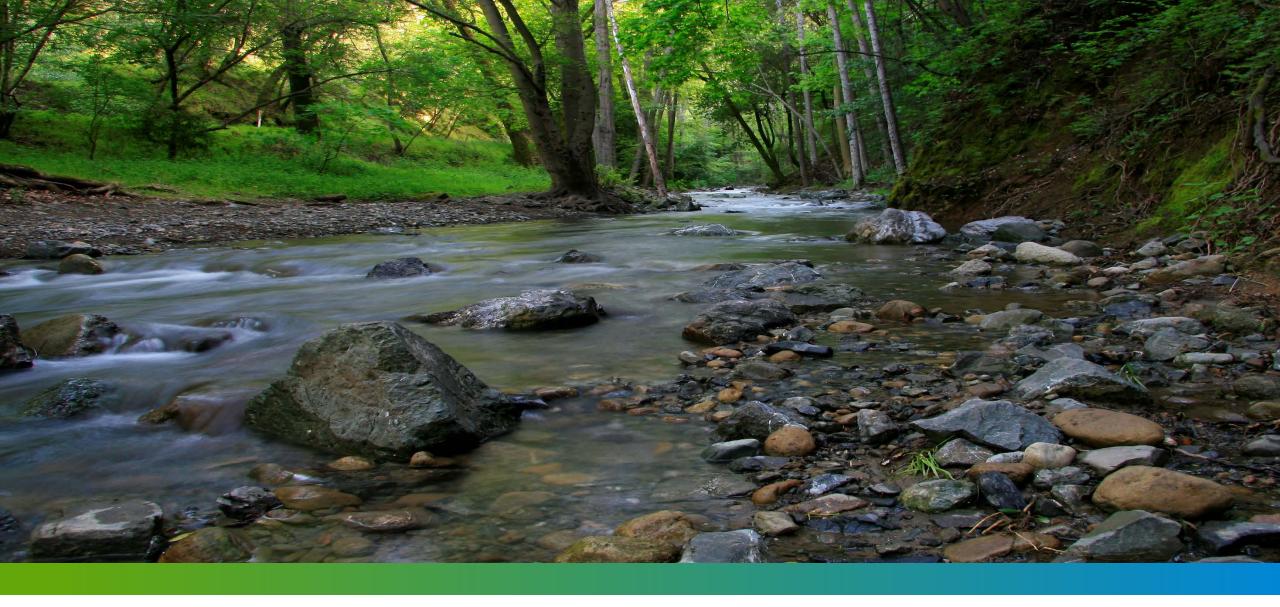
# YOUR INPUTIS NEEDED

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Valley Water Does Not Plan, Construct or Operate Trails.





Over 40 miles of trails are constructed on Valley Water Lands, and about 60 miles are planned.

### **Valley Water provides**







### Water Supply







Flood Protection



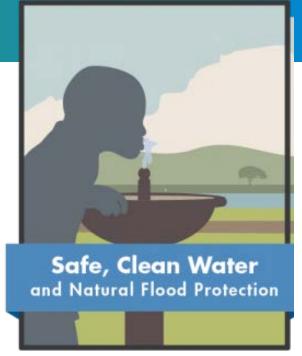
### Stewardship

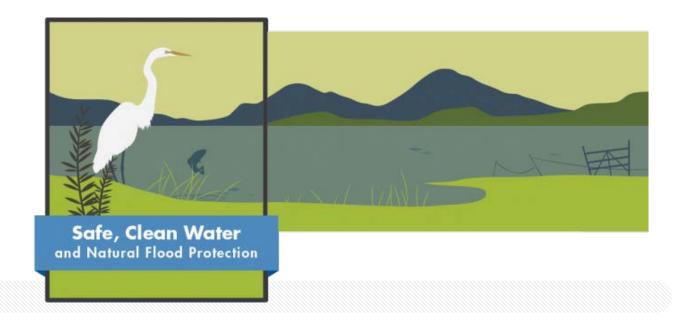


## Valley Water Supports Trails and Access to Open Space

- Grant Funding
- Clean Safe Creeks
- Safe Clean Water









## Valley Water Supports Trails and Access to Open Space

- One Water Plan:
  - Countywide Framework
  - Watershed Plans





## Valley Water Supports Trails and Access to Open Space

**District Act** 

Resolution 72-44: Recreational Use

Resolution 74-38: Joint Use





### What is compatible?



- Water storage
- Levees and floodwalls
- Flood flow capacity
- Aquifer recharge
- Mitigation

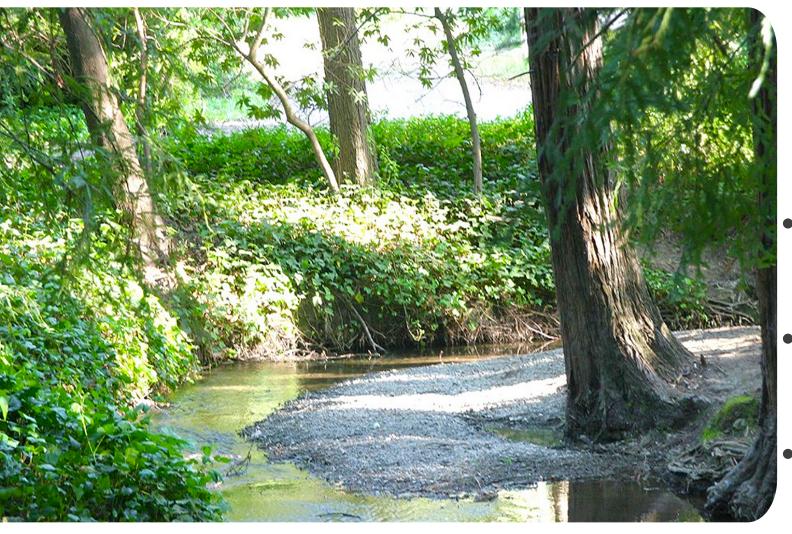


- Sediment Removal
- Levee and Bank Repair
- Vegetation management



- Water Quality
- Habitat Protection
- Restoration and Enhancement





## Goals of the Public Trails Policy Criteria and Guidance

- Provide clear standards to evaluate trails projects
- Clarify roles and responsibilities of Valley Water and Partner Agencies
- Define a collaborative process



#### Trails Policy Criteria and Guidance: Timeline

Fall •

**2018** Develop Policy Framework and Outreach Plan

Develop Trail Policy Criteria and Guidance 2019

Summer/Fall

2020

Outreach to Technical Experts, Public Agencies, Community

Winter

2021

Incorporate Public Input

2021

Review by Valley Water Committees and Board



Spring/Summer



# YOUR INPUTIS NEEDED

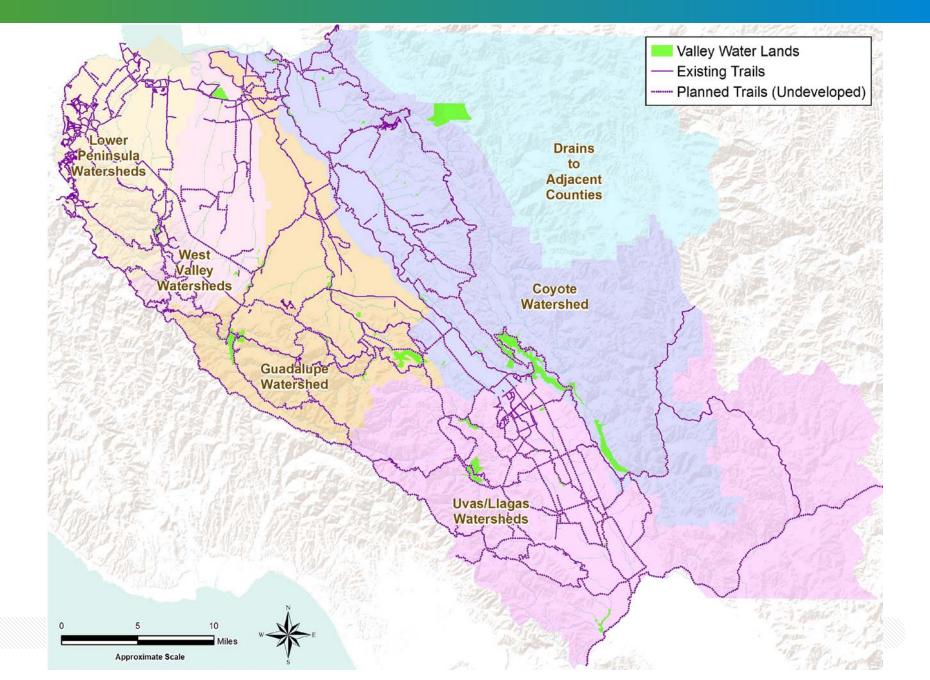
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- What Lands are Covered by Joint Use Agreements?
- What are the Criteria and Guidance for Evaluating Trail Projects?
- Will Joint Use Agreements for Trails Change?



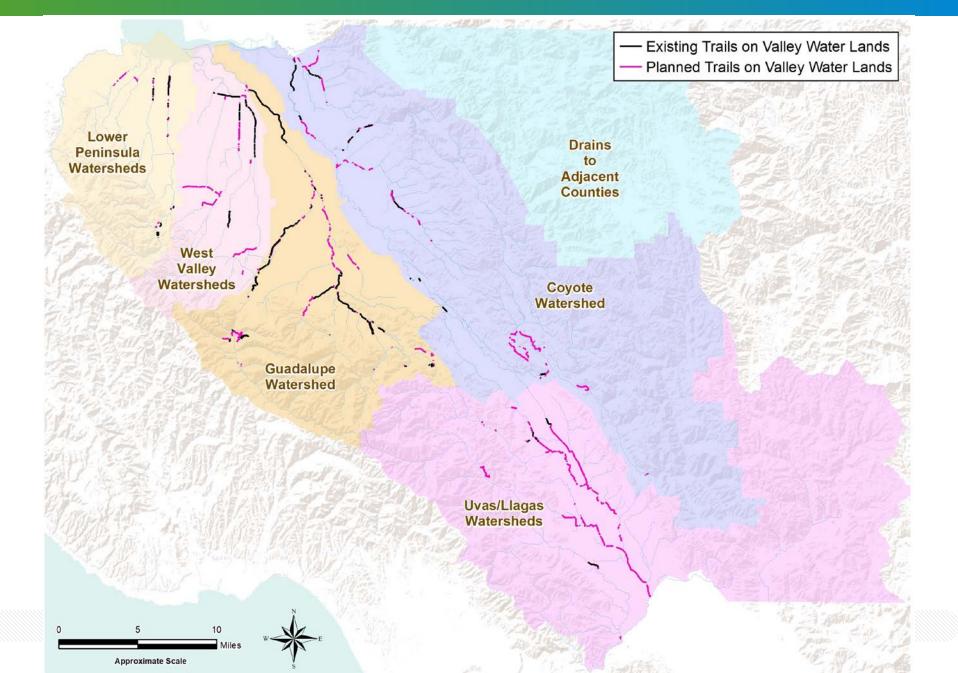


Existing and Proposed Regional Trail Connections in Santa Clara County



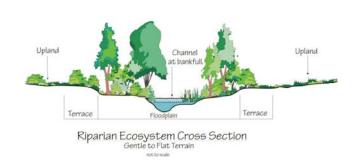


Joint Use
Agreements
Apply only to
Trails on
Valley Water
Lands

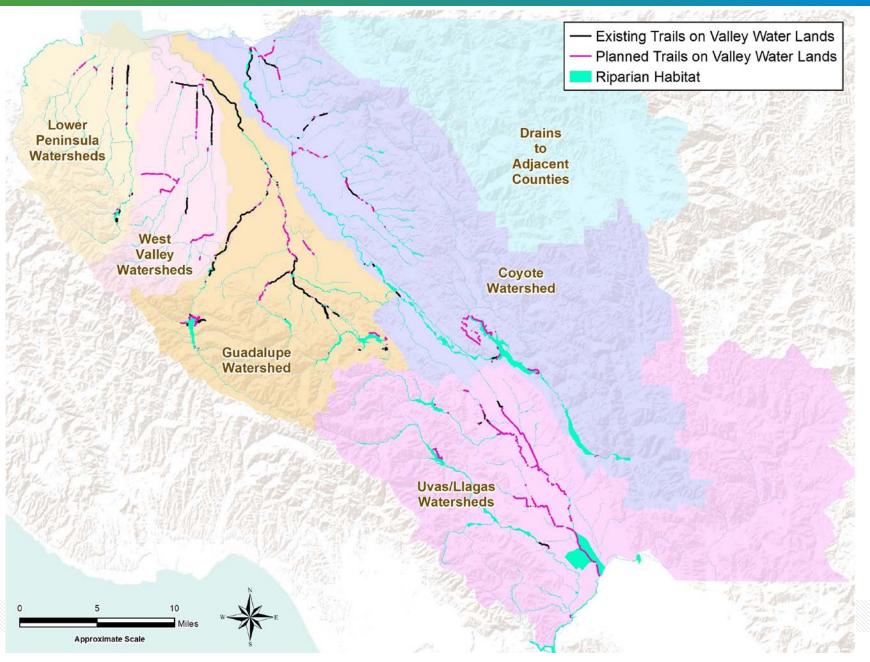




Existing and
Proposed Trails on
Valley Water
Lands located
within mapped
Riparian Habitat







#### Status of Riparian Habitats along Santa Clara County Streams

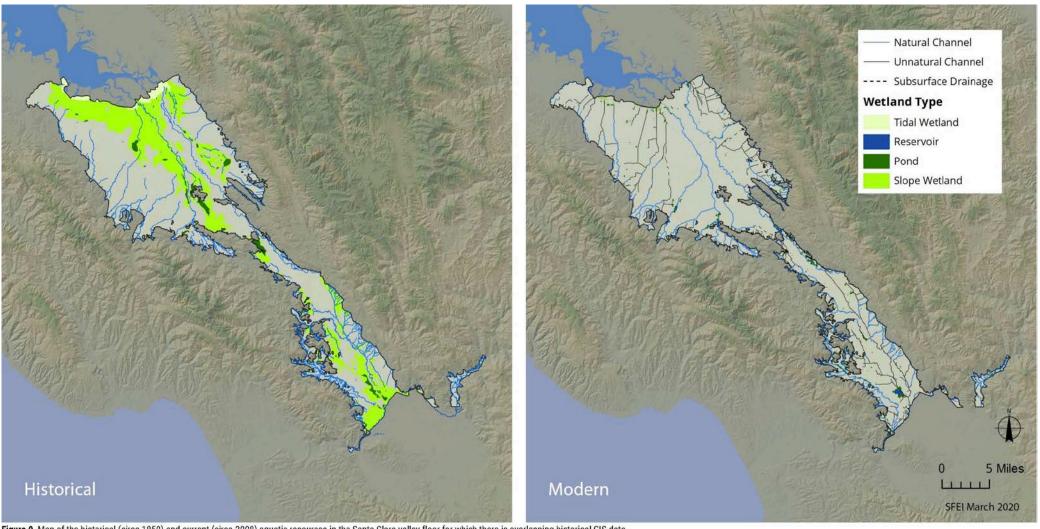
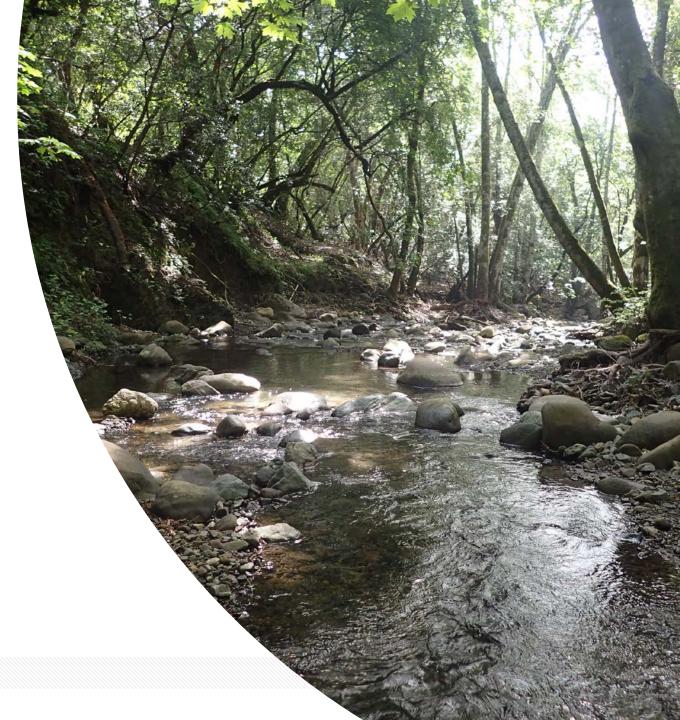


Figure 9. Map of the historical (circa 1850) and current (circa 2008) aquatic resources in the Santa Clara valley floor for which there is overlapping historical GIS data.



## Unique Qualities of Riparian Habitat

- Filters pollutants and sediments from entering the creek
- Tree roots stabilize creek banks preventing erosion and maintaining channel structure
- Tree canopy shades the creek maintaining lower water temperatures needed to support aquatic insects, fish and amphibians
- Trees and shrubs provide food, cover and nesting sites for animals
- Cobble and soils allow for groundwater recharge









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#### We Ask A Great Deal of Our Creek Corridors











Convey flood flows to SF Bay

Locate Utilities (electricity, water, sewer, fiber optics)

Habitat for Wildlife

Provide flows to
Percolation Ponds to
Recharge
Groundwater

Space to Respond to Climate Change

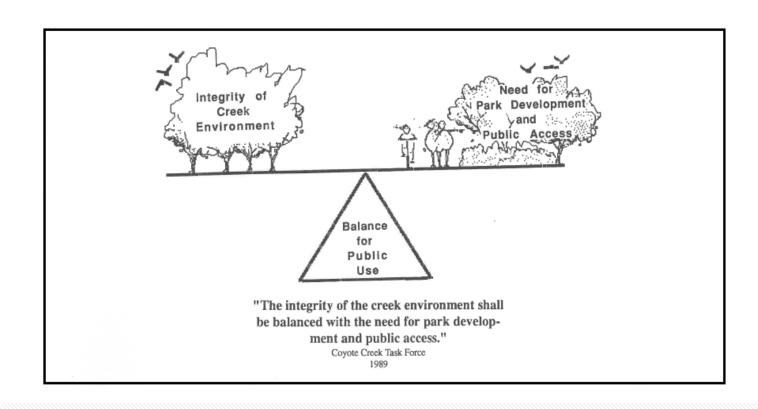


#### Background of Trails for Recreational Use

- The first trails were developed primarily for recreational use and passive in nature.
- Concepts reflected in early projects and trail master plans.

#### Los Gatos Creek Trail Master Plan goals:

- Preserve and restore natural creek environment, and
- Provide pedestrian and bicycle access for community and regional recreation





### Potential Biological Impacts of Trails

#### **Direct Impacts**

#### **Indirect Impacts**











- Loss of Habitat
- Fragmentation of Habitat and Wildlife Corridors
- Decreased Suitability of Habitat to Support Special Status Species
- Tree Removal

- Loss of VW Mitigation Opportunities
- Reduction in Carbon Sequestration through Tree Loss

- Reduction in Nesting
- Increased Predation and Parasitism
- Vegetation Trampling, Erosion and Sedimentation
- Trash and other Pollutants

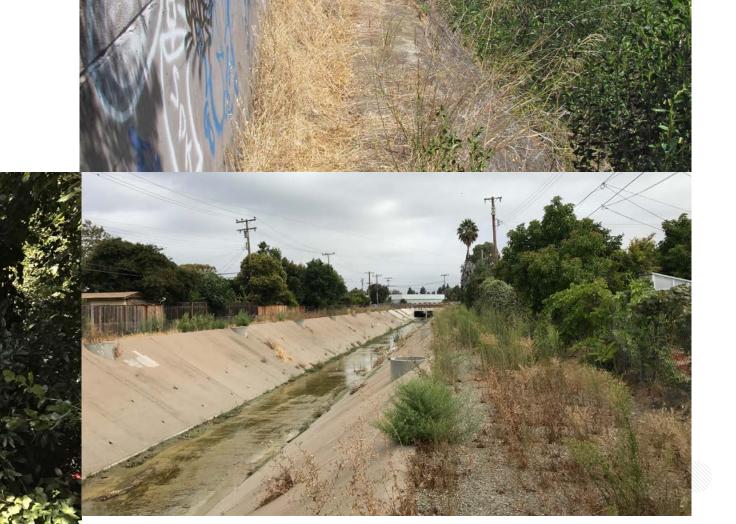
#### **Trail Stats**

- Approx. 40 Miles of Existing Trails on VW lands
- Approx. 59 Miles of Proposed Trails on VW lands based on Countywide Trails Master Plan
- Approx. 38 of these Miles are within Riparian Habitat
- 67 Active Joint Use Agreements with 14 Public Agencies



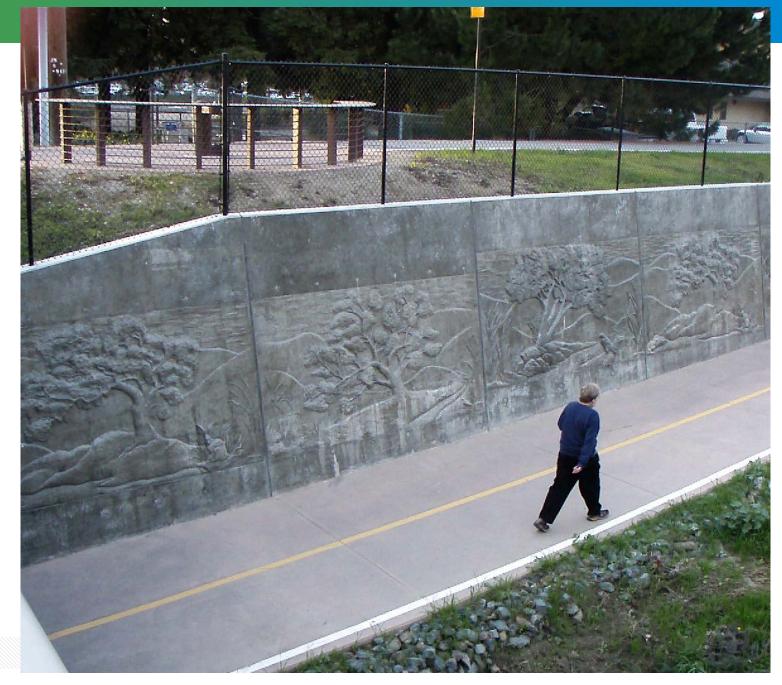
## The Easy Trails Have Been Built!

Many of the Remaining Creekside Locations are Highly Constrained



#### Trail Benefits

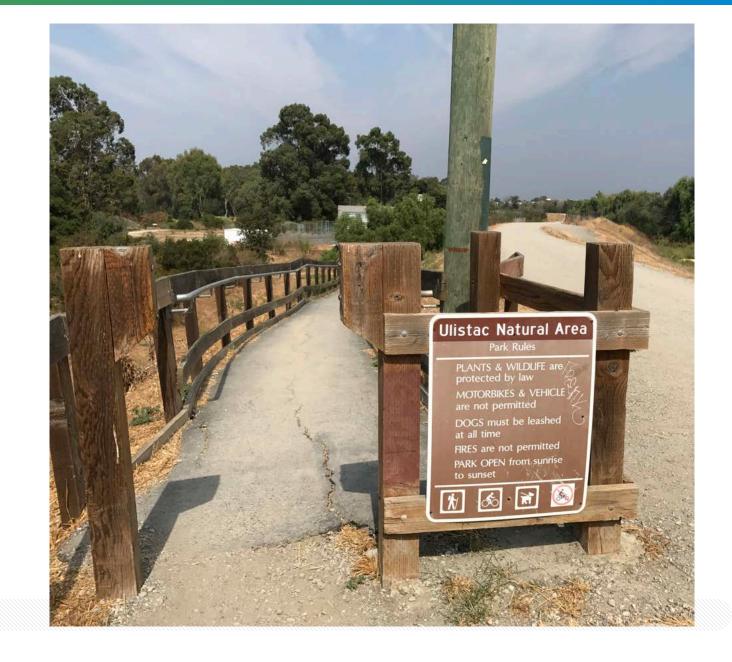
- Access to open space and natural environment for urban residents
- Provide off-street regional trail routes benefiting a broad range of users
- Support alternative transportation reducing Greenhouse Gas Emissions
- Maintenance to address illegal uses
- Potential for more community partnerships to enhance environmental stewardship





#### Trail Design Challenges

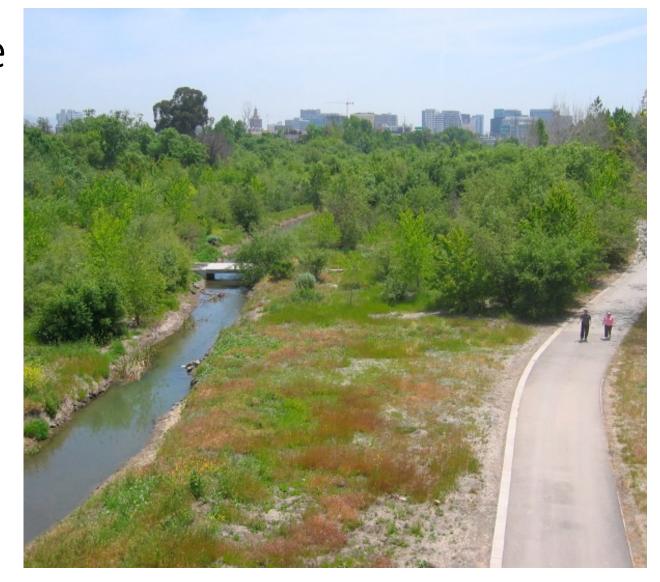
- Must not reduce or restrict access for Valley Water maintenance and operations
- Must avoid or minimize direct and indirect impacts to plant and animal communities from construction and daily trail use
- Must not alter flood flows, increase erosion or diminish creek bank stability
- Must maintain water quality





# Trail Criteria and Guidance to meet existing Valley Water Policy

- 1. Planning and Public Outreach
- 2. Flood Protection
- 3. Valley Water Operations
- 4. Habitat Protection
- 5. Trail Maintenance and Security
- 6. Water Quality
- 7. Channel Stability
- 8. Regulatory Compliance



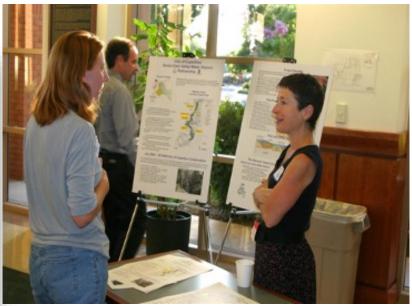


## Policy Criteria Planning and Public Outreach

Partner Agency is responsible for conducting:

- Public Planning Process
- Community Outreach
- Stakeholder Engagement







### Policy Criteria Flood Protection

#### Trail Projects must not:

- Reduce existing or design levels of flood protection
- Adversely affect existing FEMA flood mapping,
- Increase flooding or the frequency of flooding.







## Policy Criteria Valley Water Operations

Trail Projects must not limit or constrain Valley Water access to maintain and operate its facilities.





## Policy Criteria Valley Water Operations

- Sediment Removal
- Maintaining Native Plant Mitigation Sites
- Erosion Repair
- Vegetation Management
- Trails must be designed to withstand access by heavy equipment.







in the cities of Sunnyvale and Santa Clara.
Crews will use excavators, dump and crew trucks and small loaders. Expect typical construction noise and dust during work hours.
When: September to November\*

Work hours are 8 a.m. to 4 p.m., Monday through Friday and possibly Saturdays in case of delays.

Where: Between Tasman Drive and upstream of Highway 101.

\*Project start dates and duration may vary due to site condition and equipment availability.



## Policy Criteria Habitat Protection

Trail Construction and Use must not result in serious or major disturbance to biological resources, including aquatic, riparian and wetland habitats, and the streamside ecosystem.

- Sensitive Trail Siting and Design
- Maintain Native Tree Canopy
- Protective Design Features
- Enhancement of Existing Habitat











#### JUA Application requires:

- Biological Resources Assessment
- VW Habitat Protection
   Criteria may not align with
   CEQA thresholds or other
   state and federal
   permitting regulations
- Trail Projects may clear CEQA and <u>not</u> be suitable for development on Valley Water lands



## Trail Maintenance and Security

Maintenance, patrolling, and management of the trail is at the sole cost and responsibility of the Partner Agency. JUA Application requires:

- O & M Plan and a Commitment to Fund these costs for the life of the trail
- Partner Agency to remove a trail for Flood Control Improvements







## Policy Criteria Channel Stability

Trail Projects, including any in-channel features, must not adversely affect channel bank or bed stability or cause or exacerbate existing erosion problems.

- Trail Ramps and Underpasses
- Pedestrian/Bicycle Bridges
- Restoration Structures







## Policy Criteria Water Quality

Trail Projects must be designed to:

- Minimize erosion
- Reduce the flow of pollutants, including trash and litter, into the creeks



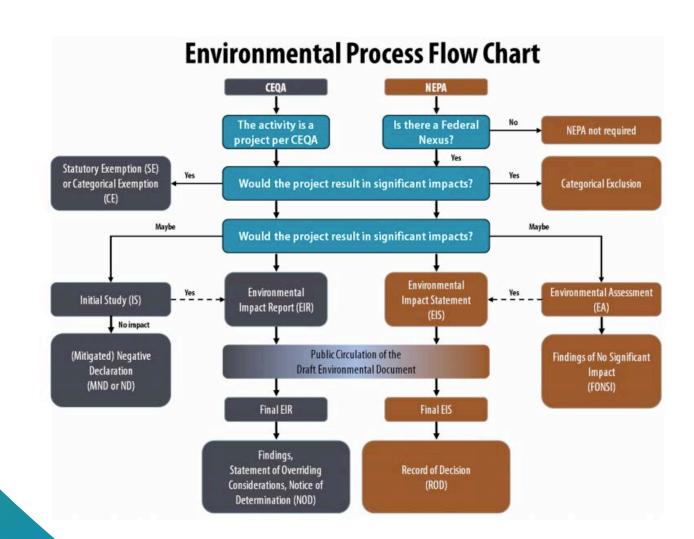




#### Policy Criteria Regulatory Compliance

### Partner Agency is responsible for:

- Environmental review pursuant to the California Environmental Quality Act (CEQA)
- Obtaining all necessary regulatory permits



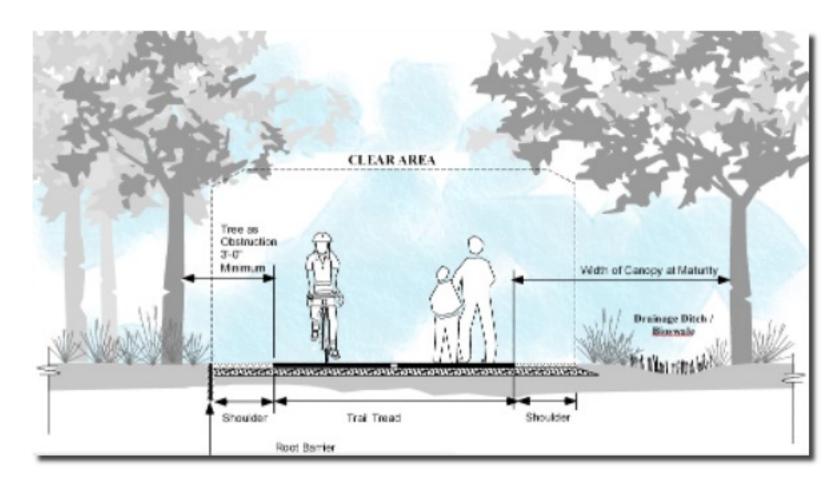


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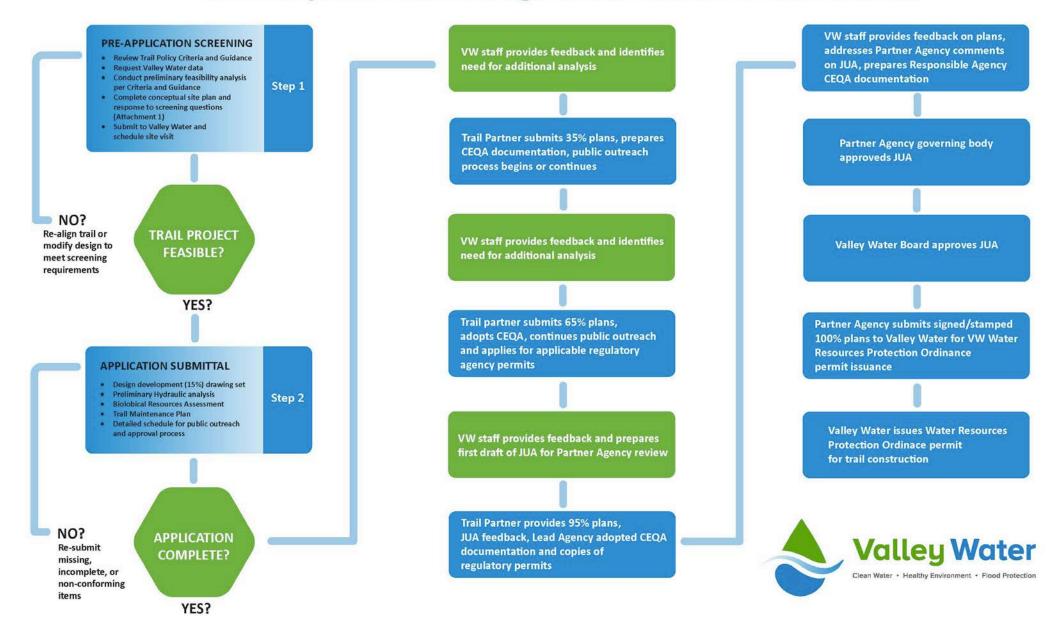
#### **Trail Policy Guidance**

The Guidance is written to minimize subjectivity and therefore aids both the Partner Agency and Valley Water staff in developing the Joint Use Agreements required for development of Trail Projects on Valley Water property.





#### **Trail Project Joint Use Agreement and Permit Process**



### Step 1 – Trail Project Screening Requirements

- Concept Site Plans indicating trail alignment, engineered structures (bridges, underpasses and ramps, overcrossings, etc.), trailheads, etc.
- Typical Trail Cross-sections w/ surfacing materials
- Project Description including project goals and trail planning history and public outreach
- Statement about Design Efforts to Avoid Impacts to Valley Water Operations and Maintenance
- Description of Anticipated Habitat Impacts
- History of Prior Trail Maintenance and Capacity to Perform in Perpetuity
- Anticipated Environmental Review and Permitting





### Step 2 – Joint Use Agreement Application

- Construction Plans trail alignment, engineered structures (bridges, underpasses and ramps, overcrossings, etc.), trailheads, etc.
- Typical Trail Cross-sections with surfacing materials
- Biological Resources Assessment estimate of tree and shrub removals, filling of wetlands or waters of US, impacts to listed species
- Hydraulic Analysis for trail features located below the top of bank
- Trail Maintenance Plan w/Commitment of Funding
- Summary of Public Outreach
- Adopted CEQA Documentation





#### **Trails Policy Criteria and Guidance: Next Steps**

Fall 2018 Develop Policy Framework and Outreach Plan 2019 **Develop Trail Policy** Criteria and Guidance Summer/Fall 2020 Outreach to Technical Experts, Public Agencies, and Community Winter 2021 Incorporate Public Input 2021 Review by Valley Water **Committees and Board** Valley Water Spring/Summer



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## Questions and Comments?

**Input and Updates** 

www.valleywater.org/trails-policy

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## Valley Water

Clean Water • Healthy Environment • Flood Protection