The Santa Clara Valley Water District (Valley Water) is the largest multi-purpose water supply, watershed stewardship and flood management special district in California. Valley Water serves nearly two million people in Santa Clara County by providing a reliable and safe supply of water; enhancing streams and watersheds through creek restoration and habitat protection; providing flood protection for homes,

schools and businesses; and partnering with other agencies to provide trails, parks and open space for community recreation.

Valley Water's unique multi-purposes enables it to use a comprehensive regional approach to water resources management and environmental protection that would not be possible if these services were fragmented among several agencies.

As the primary water resources agency for Santa Clara County, which is located at the southern end of the San Francisco Bay and is home to Silicon Valley, Valley Water encompasses all of the county's 1,300 square miles and serves the area's 15

cities: Campbell, Cupertino, Gilroy, Los Altos, Los Altos Hills, Los Gatos, Milpitas, Monte Sereno, Morgan Hill, Mountain View, Palo Alto, San Jose, Santa Clara, Saratoga and Sunnyvale. Valley Water also serves the unincorporated areas of the county.

Collaboration with the community we serve is not only important, but has proven to result in more successful outcomes. By seeking public input, Valley Water is respecting the fact that our operations and projects have a direct impact on people's lives.

Community action created Valley Water, when farmers and business representatives formed the Santa Clara

Valley Water Conservation Committee in the 1920s. At that time, groundwater supplies were being overpumped, causing the land to subside, or sink. The committee pursued creation of an organization to manage and replenish groundwater supplies, and the resulting Santa Clara Valley Water Conservation District later constructed reservoirs throughout the county to conserve water. The 1929 Santa Clara Valley

> Water District Act gives Valley Water its authority to operate as a state special district, with jurisdiction throughout Santa Clara County.

The District Act authorizes Valley Water to: "...provide comprehensive water management for all beneficial uses and protection from flooding within Santa Clara County. Valley Water may take action to carry out all of the following purposes:

(a) to protect Santa Clara County from flood and storm waters of the district, including tidal flood waters and the flood and storm waters of streams that have their sources outside the district, but flow into the district;

Our mission is to provide Silicon Valley safe, clean water for a healthy life,

environment,

and economy.

- (b) to protect from those flood or storm waters the public highways, life and property in the district, and the watercourses and watersheds of streams flowing within the district;
- (c) to provide for the conservation and management of flood, storm, reclaimed, or recycled waters, or other waters from any sources within or outside the watershed in which the district is located for beneficial and useful purposes, including spreading, storing, retaining, and causing the waters to percolate into the soil within the district;
- (d) to protect, save, store, recycle, distribute, transfer,

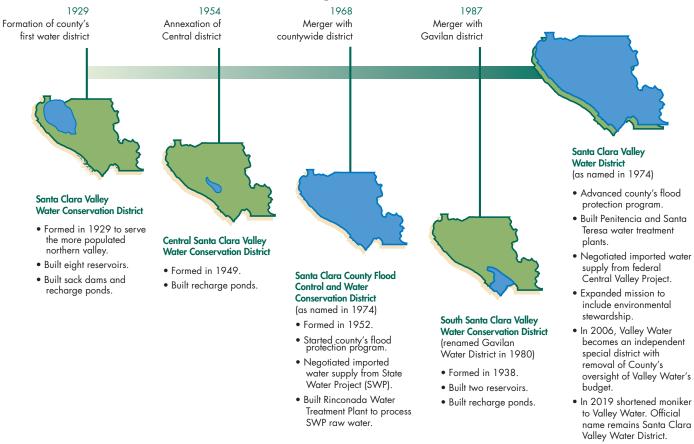
exchange, manage, and conserve in any manner any of the waters;

(e) to increase, and prevent the waste or diminution of, the water supply in the district;

(f) to obtain, retain, reclaim, protect, and recycle drainage, storm, flood waters or treated wastewaters, or other waters from any sources, within or outside the watershed in which Valley Water is located for any beneficial uses within the district;

(g) and to enhance, protect, and restore streams, riparian corridors, and natural resources in connection with carrying out the objects and purposes set forth in this section."

### **Evolution of the Santa Clara Valley Water District**



Today's Santa Clara Valley Water District is the result of the consolidation of four agencies over time, as shown above. Valley Water's products and services have grown along with its increased levels of responsibility for critical water resource and environmental management functions.

#### **Local Economy**

The COVID-19 pandemic has created a level of economic uncertainty in the country that is unprecedented and will continue to unfold into the future. According to the U.S. Bureau of Economic Analysis' (BEA) advance estimate released on April 20, 2020, the real gross domestic product (GDP), a comprehensive measure of the U.S. economic activity representing the value of goods and services produced in the United States, decreased at an annual rate of 4.8% in the first quarter of 2020.1 The decline was, in part, due to the response to the spread of COVID-19, as governments issued "stay-at-home" orders in March. The April 2020 Bay Area Consumer Price Index (CPI), a measure of price of a "market basket" of goods and services such as energy, transportation and housing, decreased by 0.5% for the first time since 2003.<sup>2</sup> Silicon Valley's April unemployment rate was 12.0%, up from a revised 3.5% in March<sup>3</sup>; this is 1.5 percentage points higher than the recession-peak of 10.5% in the summer of 2009, yet remains lower than the approximately 22% of Silicon Valley's total workforce in the most at-risk industries (those that are considered non-essential)<sup>4</sup>. Between February and April of 2020, the Bay Area experienced a 25.4% decline in seasonally-adjusted hiring. This compares to a 1.2% decline in the month before the widespread COVID-19 cases.5

Prior to the COVID-19 pandemic, Silicon Valley was tracking nine continuous years of expansion since the Great Recession of 2008. Over that period, the Bay Area added 821,000 jobs, fueled by innovation. Regional GDP increased by \$17 billion in 2019.

The unemployment rate reached a 19-year low of 2.1%, compared to 3.9% in California, and 3.5% in the United States overall. Relative to the rest of the state and the nation, Silicon Valley continued to be a high-income, low-poverty region where income gains outpaced inflation over the past several years. 30% of Silicon Valley households earned \$200,000 or more annually, 42% earned \$150,000 or more. However, income inequality is at a historic high, and 13% of households hold more than 75% of the region's wealth. Despite a relatively low household poverty rate, nearly 30% of all Silicon Valley households did not earn enough money to meet their basic needs without public or private/informal assistance. Meanwhile, the cost of goods and services rose 2.7% in the past year, with childcare, housing, and transportation costs rising more precipitously. While home prices in the region declined by 6% in 2019, housing costs still remained the highest in the nation (with median home sale prices remaining well above \$1 million). In a slow turnaround, residential building was keeping pace with current population growth, average household sizes were stabilizing, and the density of approved developments was significantly higher than for any other year on record. There were more affordable housing units approved in the most recent fiscal year than in the past twenty. However, most of the permits over the past four years (83%) were for units that were unaffordable to most first-time buyers and renters. Despite efforts to provide relief, 11,200 people across San Mateo and Santa Clara counties were homeless, including more than 1,000 children. On the commercial side, total amount of commercial space in the region hit an 18-year high, which reached 8.5 million square feet.

<sup>1.</sup> U.S. Bureau of Economic Analysis (BEA), 4/29/2020 News Release

<sup>2.</sup> Joint Venture Silicon Valley Institute for Regional Studies, April 15, 2020 CPI Data Release

<sup>3.</sup> State of California Employment Development Department (EDD), May 22, 2020 labor market info

<sup>4.</sup> Joint Venture Silicon Valley Institute for Regional Studies, May 22, 2020 Unemployment Data Release

<sup>5.</sup> Joint Venture Silicon Valley Institute for Regional Studies, May 11, 2020 Hiring Data Release

The total amount of commercial space under construction also reached a new high (peaking at 13.8 million square feet in Q2), and the region was seeing a resurgence in hotel development with 36 new hotels opened since 2014 and more in the approval process.<sup>6</sup>

Facing a changed economic climate and in preparation of the economic recovery that will ensue, the organization has refined project plans, prioritized business continuity and will be maintaining the operation of our essential services to continue

to provide safe, clean water to Santa Clara County. Shovel-ready projects have been identified to prepare the agency to act on opportunities that will contribute to an economic recovery. At the same time, the FY 2020-21 Budget maintains a long-term outlook given the major infrastructure investments planned for the next 10 years. Valley Water will continue its ambitious capital program to help ensure a reliable and safe water supply, create jobs, and bolster the local economy.

6. Joint Venture Silicon Valley Institute for Regional Studies, 2020 Silicon Valley Index

#### Governance and Board of Directors

The District Act outlines the structure, function and operations of Valley Water's Board of Directors, which governs Valley Water and directs the board appointed officers. Valley Water's Board of Directors is comprised of seven members each elected from equally-divided districts drawn through a formal process. The purpose of the board, on behalf of Santa Clara County, is to provide Silicon Valley safe, clean water for a healthy life, environment and economy. The directors serve overlapping four-year terms, a structure created pursuant to the adoption of the District Act. Elections are held in November of even number years. The Valley Water Board of Directors elects a new chair and vice chair annually in January.

The Board sets direction for Valley Water through its policy governance structure. Through adopted policies, the Board determines Valley Water's mission and

goals and outcomes to be achieved for the good of the public. Specifically, the Board's Ends policies are the outcomes expected to be achieved by the organization for its customers. These include ensuring a safe, reliable source of water; flood protection; and environmental stewardship. The CEO dedicates resources to implement programs and projects that achieve the Board's Ends policies.

In meeting the Board's Ends policies, the CEO and other Board Appointed Officers (BAOs) are solely accountable to the Board for organizational performance, which is monitored quarterly. The Board annually reviews and updates Ends and Executive Limitations policies to ensure they reflect the Board's collective values and perspectives. The Board's Policies can be viewed at:

https://www.valleywater.org/ how-weoperate/board-governance-policies.

#### **Board directorial districts**



**History Timeline**For 91 years, Valley Water has improved and expanded its products and services to meet the growing needs of Santa Clara County residents.

Explosive post-war

population growth.

Nearly 14,000 acres of orchards and vineyards are under irrigation in Santa Clara Valley. Local farmers begin noticing a significant drop in well water levels.

Concern over land subsidence from overpumping the groundwater basin leads farmers and business leaders to push for the formation of the Santa Clara Valley Water Conservation Committee.

**1929:** The Santa Clara Valley Water Conservation District is formed by the State Legislature.

Calero, Almaden, Guadalupe, Vasona, Stevens Creek and Coyote reservoirs are completed. Recharging of the underground aquifers begins.

1931, 1937 and **1938:** Floods occur in the midst of drought and land subsidence.

1940-46: Major drought.

Land subsidence worsens in north San Jose due to overpumping. Voters pass construction bonds for Lexington and Anderson dams for water storage and percolation.

1940, 1942 and **1943:** Floods occur in the midst of drought and land subsidence.

Increased growth shifts county's water use from primarily agricultural to domestic and industrial. The South Santa Clara Valley Water Conservation District builds the Chesbro and Uvas dams

The Central Santa Clara Valley Water Conservation District is annexed to the Santa Clara Valley Water Conservation District. Water conservation education begins in earnest.

**1952:** The County Board of Supervisors forms the Santa Clara County Flood Control and Water Conservation District to protect the county from flooding and supplement local water supply with imported water. The "Christmas Week" floods of 1955 leave thousands homeless. The Guadalupe River alone floods 8,300 acres, the worst flood on that river in recorded history.

Early 1900s

1920s

1930s

• 1940s

• 1950s

### 1960s

1960: The county's population swells to 642,000.

1962: President John F. Kennedy and Gov. Edmund G. "Pat" Brown dedicate the San Luis Dam and Reservoir west of Los Baños

**1965:** The state of California begins delivering water from the Sacramento-San Joaquin River Delta to Santa Clara County via the South Bay Aqueduct. Slowly, the addition of imported water to recharge efforts begins to reverse land subsidence; by 1969 it is halted for the first time in 40 years. Rinconada Water Treatment Plant begins drinking water treatment and distribution operations in Los Gatos.

**1968:** The Santa Clara Valley Water Conservation District and the Santa Clara County Flood Control and Water Conservation District merge to manage water supply and flood programs for most of the county.

#### 1970s

The Santa Clara Valley Flood Control and Water District changes its name to the Santa Clara Valley Water District. Penitencia Water Treatment Plant comes on line.

**1976-77:** Historic drought years reduce deliveries from the State Water Project; Delta water is too salty to be percolated into local aquifers, but is still used by the treatment plants. Conservation efforts achieve a 22 percent drop in water usage.

Environmental concerns are addressed as part of every construction project. Underground storage tanks are discovered leaking and potentially contaminating drinking water. The Santa Teresa Water Treatment Plant begins operation. Severe flooding occurs; voters approve funding for much-needed flood protection projects through benefit assessments.

1980: The South Santa Clara Valley Water Conservation District is renamed the Gavilan Water District.

1987: South county voters approve annexing Gavilan Water District to the Santa Clara Valley Water District. The federal Central Valley Project, San Felipe Division, begins delivery of imported water to the county from San Luis Reservoir just as the valley enters a seven-year drought period. The county's population nears 1.7 million.

The 1987-93 drought drives Valley Water to seek new sources of water through recycling, water banking and aggressive water conservation.

1995: Flooding in the county highlights the need for flood protection, especially on the Guadalupe River in downtown San Jose.

1997: Valley Water completes the IWRP long-term water supply planning process and initiates the Water Treatment Improvement Project (WTIP) to address increasingly stringent state and federal water quality standards. Coyote Creek flooded several sites between Morgan Hill and San José, causing damage to homes and businesses.

1998: Flooding occurs on San Francisquito Creek and in the county. Changing community priorities, a growing commitment to staff diversity, strict state and federal regulations and an evolving environmental ethic lead Valley Water into the 21st Century.

1980s

: 1990s

2000-20

Valley Water takes a lead role in the fight against MTBE water contamination, addresses perchlorate contamination of more than 1000 South County wells and partners with local wastewater agencies to increase recycling. The first phase of the WTIP is completed and the second phase launched.

**2000:** County voters approved the Clean, Safe Creeks and Natural Flood Protection Plan (Measure B) and approve a special tax to ensure continuity of flood protection and stream stewardship services for 15 more years.

2005: The 15-year, \$346 million Downtown Guadalupe Flood Protection Project is completed, protecting an estimated 95,000 people from flooding and restoring critical endangered species habitat.

2006: Santa Teresa Water Treatment Plant delivers Valley Water's first ozonated water, providing customers better-tasting, more healthful tap water.

**2007:** Assembly Bill 2435 is enacted, ending county oversight of Valley Water's budget and other procedural holdovers from the 1968 merger. Penitencia Water Treatment Plant begins delivering ozonated water to customers

**2009:** Valley Water Board calls for 15% mandatory conservation in response to continuing water shortage; recession drives significant Valley Water budget reductions.

**2010:** Assembly Bill 466 enacted, increasing the boundaries for the Board of Directors from five to seven districts.

2012: 74% of county voters approve the Safe, Clean Water (Measure B), a special tax to ensure continuity of flood protection, dam maintenance and stream stewardship services for 15 more years.

**2014:** The Silicon Valley Advanced Water Purification Center is completed, producing 8 million gallons a day of purified recycled water to enhance the quality of recycled "purple pipe" water used for nonpotable purposes and demonstrating technologies that can be used to purify water to augment drinking water supplies.

**2015:** Entering the fourth year of drought, the Board adopted a resolution calling for a countywide water use reduction of 30% compared to 2013. Valley Water began a large scale modernization of the Rinconada Water Treatment Plant, the second-largest of Valley Water's plants.

**2016:** Mid-year, the Board voted to reduce the water use reduction target to 20%. The implementation of fluoridation was completed in December 2016 for South, East and North San Jose, and Milpitas.

**2017:** In January, the Board adopted a resolution continuing the 20% water use reduction target and three day per week watering restriction.

2018: After a 2017 flood impacted neighborhoods along Coyote Creek, the Board approved changes to Anderson Reservoir operations to reduce the risk of flooding downstream. Crews completed shortterm flood protection improvements in the Rock Springs neighborhood before the winter began. The Board and the City of San Jose approved a new Emergency Action Plan to prepare for and respond to flooding on Coyote Creek.

2019: The California Water Commission awarded the Pacheco Reservoir Expansion Project \$484.55 million under Proposition 1, and approved Valley Water's request for early funding of \$24.2 million to proceed with next steps, such as completing environmental documents and permit applications. The project would expand Pacheco Reservoir's storage capacity to provide for increased emergency water supplies, improved water quality, and ecosystem benefits throughout our region and the Sacramento-San Joaquin Delta.

2020: Valley Water partners with the cities of Palo Alto and Mountain View to expand both recycling and advanced purified water efforts in Santa Clara County. The partnership will allow for the construction of a second regional purification center, owned by Valley Water, that will provide advanced purified water for future drinking water supplies. The agreement also calls for the construction of a salt-removal plant, owned and operated by City of Palo Alto, to provide higher-quality recycled water, primarily for irrigation and cooling towers.

#### **Board Committees**

Committees are made up of board members that advise the Board on an ongoing basis for an assigned subject purpose.

#### **Board Policy and Planning Committee:** Provides support to the Board in areas of:

- 1. Board planning process.
- 2. Board Committees' principles and structures.
- 3. Board and organization performance monitoring.
- 4. Other tasks as assigned by the Board.

Board Audit Committee: Assist the Board, consistent with direction from the full Board, to identify potential areas for audit and audit priorities, and to review, update, plan and coordinate execution of Board audits.

Board Ethics and Conduct Committee: Consider initiation of investigation of allegations against a Board member in accordance with Board Governance Policy GP-6.

Capital Improvement Program (CIP) Committee: Provide a venue for more detailed discussions regarding capital project validation, including recommendations on prioritizing, deleting, and/or adding projects to the CIP, as well as monitoring implementation progress of key projects in the CIP.

Diversity and Inclusion Ad Hoc Committee: Work on Board and Director identified diversity and inclusion issues

Homeless Encampment Committee: Discuss homelessness and encampment issues and bring discussion and recommendations back to the Board.

Recycled Water Committee: Develop a long-term proposal for how Valley Water can work together with other local agencies on recycled water opportunities within Valley Water boundaries, to establish a collaborative process to facilitate policy discussion and sharing of technical information on recycled water issues.

Water Conservation and Demand Management Committee: Support the Board in achieving its policy to provide a reliable water supply to meet current and future water usage by making policy recommendations related to demand management.

Water Storage Exploratory Committee: Receive and discuss information on issues related to additional water storage options.

#### **Board Advisory Committees**

Committees made up of constituents/elected officials that are formed and managed in accordance with Board resolution

Agricultural Water Advisory Committee: To assist the Board with policies and issues pertaining to agricultural water supply and use, and in the annual review of groundwater production charges.

Environmental and Water Resources Committee: To assist the Board with policies and issues pertaining to water supply, flood protection and environmental stewardship.

Santa Clara Valley Water Commission: To assist the Board with policies and issues pertaining to water supply, flood protection and environmental stewardship, as well as in the annual review of groundwater production charges.

Santa Clara Valley Water District Youth Commission: Assist the Board with policy review and development, provide comment on activities in the implementation of Valley Water's mission for Board consideration, and to identify Board-related issues pertaining to public policy education, outreach, and all matters impacting Santa Clara County youth and Valley Water.

#### Joint Committees

Committees made up of board members and other agency staff that are formed to advise the Board and or in accordance with agreements, contracts, etc.

Joint Recycled Water Advisory Committee with the City of Sunnyvale: Develop a long-term proposal for how Valley Water and City of Sunnyvale can work together on recycled water opportunities, to establish a collaborative process to facilitate policy discussion and sharing of technical information on recycled water issues.

Joint Recycled Water Policy Advisory Committee with the City of San Jose/Santa Clara/TPAC: Required per term in the City-Valley Water 40-year Integration Agreement. The Committee shall tender its advice to Valley Water's Board of Directors and the City Council of the City of San José with respect to policy matters relating to the production, distribution and use of recycled water from facilities under administration by these agencies.

#### Joint Recycled Water Policy Committee with the Cities of Palo Alto, East Palo Alto, and Mountain View:

Develop a long-term proposal for how Valley Water and the Palo Alto Regional Water Quality Control Plant (RWQCP) partner agencies, other stakeholders, and interested parties, can work together on recycled water opportunities, to advance common interest, and to establish a collaborative process to facilitate policy discussion and sharing of technical information on recycled water issues.

#### Joint Water Resources Committee with the Cities of Morgan Hill and Gilroy:

Advance common South County water interests and receive input from stakeholders and interested parties when undertaking the following:

- 1. Reviewing current practices and future needs for groundwater management in the Llagas groundwater sub-basin.
- 2. Facilitating policy discussion and sharing of technical information on water supply planning for South County.
- 3. Identifying the current and future demand for recycled water as well as jointly identifying funding sources for implementation of the South County Recycled Water Master Plan.
- 4. Facilitating policy discussion and sharing of technical information on furthering development and use of recycled water in South County.
- 5. Facilitating policy discussion and sharing of socio-economic information on homelessness in South County.

San Felipe Division Reach One Committee: Discuss the Initial Asset Evaluation Report, attempt to reach a joint recommendation for a Condition Level, and discuss policy issues.

#### **Board Working Groups**

Board Working Groups are made up of board members that advise the Board on an assigned subject/purpose, limited in scope and duration.

**Delta Conveyance Authority Group:** Information sharing.

#### **FAHCE Committee:**

- 1. Track the progress of Valley Water and other parties (Settlement Parties) of the FAHCE Settlement Agreement in completing requirements enabling dismissal of the water rights complaint and commencement of restoration program.
- 2. Identify and recommend actions the Board can take to ensure expeditious completion of the requirements defined in Purpose 1.

Financial Sustainability Group: Review organizational financial sustainability factors.

#### **External Monitoring Committee**

Committee made up of members of the community nominated by the Directors.

Safe, Clean Water Independent Monitoring Committee: Annually reviews the implementation of the intended results of the program and reports its findings to the Board, which makes the Committee report available to the residents and voters of Santa Clara County.

#### **Groundwater Benefit Zones in Santa Clara County**



As part of Valley Water's core water supply function, four distinct groundwater benefit zones form the basis for establishing District water charges. Zone W-2 roughly encompasses the Santa Clara Subbasin north of Metcalf Road. Zone W-5 encompasses the valley floor of the Llagas Subbasin from approximately East Main Avenue in Morgan Hill south to the Pajaro River. Zone W-7 encompasses the Coyote Valley south of Metcalf Road to just north of East Main Avenue. Zone W-8 encompasses portions of the outlying areas south of the Uvas and Chesbro reservoirs, west of Santa Teresa Boulevard, and generally north of Hecker Pass Highway. Water charges are set separately for each zone, reflecting Valley Water activities benefiting each zone.

#### Watershed Areas and Flood Control Zones of Santa Clara County



More than 800 miles of creeks flow through Santa Clara County. Valley Water works to protect both the natural attributes of these waterways and the communities that surround them as part of its watershed stewardship core function. Sixty-eight years of working for flood protection has reduced the intensity and frequency of flooding in Santa Clara County.

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